

West Cumbria Managing Radioactive Waste Safely Partnership



Meeting Report

From 24th May, 2011

At Braithwaite Village Hall, near Keswick

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Note:

This report is a summary of discussions at the meeting. It is compiled by independent facilitators 3KQ, operating on behalf of all participants. Note that it is meant as an aide-memoire for participants and a means of update to non-attendees, rather than a definitive record of every detail.

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The front cover image is a view of the underground facilities at ANDRA (Sweden), and was supplied courtesy of ANDRA/Philippe Demail – see <http://www.westcumbriamrws.org.uk/page/108/International-experience.htm> for further information about ANDRA and other overseas facilities.

Executive Summary

Overview. The 17th meeting of the West Cumbria Managing Radioactive Waste Safely (MRWS) Partnership took place on 24th May 2011. 35 people attended with 11 members of the public present to observe the meeting. The main objectives of the meeting were to: receive an update from the Nuclear Decommissioning Authority (NDA) on the generic design concept with a particular focus on employment opportunities arising from a geological disposal facility (GDF), discuss and agree draft principles for community benefits, agree the Partnership's formal response to its second round of public and stakeholder engagement (PSE2), discuss and adopt the outline PSE3 plan, and carry out the assessment of Criterion 6 in the Partnership's Work Programme.

Updates. The Technical Review Group (TRG) has been meeting on the Partnership's behalf to pull together all of the work to date under the Work Programme in advance of the Assessment Meetings on 23rd June and 7th July 2011. Seminars on the siting process and geology are being organised to help the Partnership develop its thinking on these topics. The Partnership is organising a series of exhibition stands in the run up to PSE3, including attendance at the Whitehaven Festival on 18th-19th June 2011. The NDA has provided more detailed information about transport movements.

Update on employment opportunities. The Partnership heard a presentation from the NDA regarding the manpower and skills requirements during the different stages involved in the development and construction of a GDF. Concerns were expressed about how many of the jobs would be likely to go to local people, and the need for skills development and training to try to ensure that local employment opportunities would be maximised was highlighted.

Principles for community benefit. The Community Benefits Sub-Group has developed a set of high-level principles for developing and agreeing a community benefits package if a decision to participate in the siting process is taken. The Partnership adopted the principles as a suitable draft for consultation, and asked that the Department of Energy and Climate Change (DECC) formally say whether they are 'minded' to agree them. DECC will respond before the Partnership's Assessment Meeting on 7th July 2011.

Response to PSE2. The Partnership agreed its formal responses to PSE2 and these will now be published as part of the PSE2 Report in early June. A press release will be issued and information about the findings from PSE2 and the Partnership's responses will also be included in the Partnership's June e-bulletin.

Assessment of Criterion 6. The Partnership carried out its assessment of Criterion 6 in its Work Programme (How Public and Stakeholder Views Will be Used). Decisions focused on the indicators and the methodology to be used to assess whether the Partnership's recommendations are credible given public and stakeholder views. The TRG recommendations were accepted. The Partnership agreed that an indicator based on 'net support' would be used to identify whether there is sufficient public support to participate in the siting process. Whether 'net support' exists will be identified using an opinion survey rather than a referendum at this stage of the process.

PSE3 plan. The outline plan for PSE3 was discussed and agreed. In addition to judgements against each criterion, the Partnership will need to decide what – if anything – it wishes to say overall about participating further in the process.

For future meeting dates and more information please see the Partnership's website www.westcumbriamrws.org.uk.

1. Introduction

1.1 – Objectives

Specific objectives for the day were to:

- Receive an update from the Nuclear Decommissioning Authority (NDA) on the generic design concept and employment opportunities (Task 4a(iii)).
- Discuss and agree draft principles for community benefits (Task 3a(ii)).
- Agree the Partnership's formal response to the second round of Public and Stakeholder Engagement (PSE2) (Task 3a(v)).
- Discuss and adopt the outline PSE3 plan (Task 6a(vi)).
- Carry out the assessment of Criterion 6, focusing on PSE indicators and methodology.

The full agenda is in Appendix 1.

1.2 – Attendance

35 participants¹ attended at Braithwaite Village Hall near Keswick on 24th May 2011. A full list of those in attendance is in Appendix 2. The meeting was open for the public to observe and 11 members of the public attended.

2. Updates

2.1 – Work Programme and moving towards conclusions

Today's meeting is the last before the 'Assessment Meetings' begin, where the Partnership will agree preliminary conclusions and write its Consultation Document to go into PSE3 for consultation. Partnership members were asked to read the briefing document (see Appendix 3) from 3KQ and the Technical Review Group (TRG) and prepare themselves accordingly, in particular by organising their own 'caucus' meetings with colleagues to determine organisational views/policy.

2.2 – Technical Review Group

The TRG has met six times now on the Partnership's behalf, pulling together all the work to date under the Work Programme in advance of the Assessment Meetings. They are organising two seminars to help the Partnership understand and develop its thinking on particularly complex and difficult areas of work. These are:

- **Siting Seminar, 6th June** – Aims to explore and test preliminary proposals for the siting process in Stage 4 if a decision to participate (DtP) is taken.
- **Geology Seminar, 20/21st June (date tbc)** – Aims to help the Partnership understand issues around whether there are sufficient areas remaining in West Cumbria after the initial screening by the British Geological Survey (BGS) to make further progress worthwhile.

¹ Plus 7 from the facilitation team, secretariat and presenters.

2.3 – Documents published

Since the last Partnership meeting the following documents have been published in the Documents section of the Partnership website at:

http://www.westcumbriamrws.org.uk/all_documents.asp.

- 170. E-bulletin 10 – May 2011
- 169. Statement on Distance Separation of Above Ground and Underground Facilities – Author – NDA
- 168.1. Appendix to Document 168 (Report from Impacts Research), GVA
- 168. Report from Impacts Research into Perceptions of a GDF on West Cumbria, GVA
- 166. Update on 2010 Radioactive Waste Inventory, DECC/NDA
- 165.1. Meeting Report 14 April 2011

A revised version of Document 169 will be published shortly.

2.4 – Exhibition stands

There will be Partnership exhibition stands at:

- Keswick market on Thursday 26th May (10 a.m. to 4 p.m.)
- Whitehaven Market Saturday 28th May (10 a.m. to 4 p.m.)
- Whitehaven Festival on 18th and 19th June (9.30 a.m. to 5.30 p.m.)

The exhibition stands are largely intended to help raise awareness of the MRWS process in West Cumbria and Partnership members were asked to make themselves available to spend some time on the stands. Exhibition stands are also being arranged at a number of other locations across West Cumbria in the run up to, and during, PSE3 (see also Section 7 below).

2.5 – Cumbria Tourism request for more information re transport movements

The NDA has provided its response to a request made by Cumbria Tourism at the previous Partnership meeting for further information about the likely scale of transport movements during the construction and operation of a geological disposal facility (GDF), including overseas comparisons – this has been published as Document 178. Cumbria Tourism thanked the NDA for this response and noted that it was very helpful. They also suggested that it would be useful to have supplementary information from a highways point of view, including what the transport movements might mean in terms of increased pressure on road/rail systems going forward. The NDA confirmed that this kind of assessment would be considered during Stage 4 of the process through the Strategic Environmental Assessment, the Strategic Transport Assessment, and the Site Assessment Process.

2.6 – Revisions to Document 163

Following discussions at the previous meeting on April 14th 2011 (see Partnership Meeting Report from 14th April 2011, Document 165.1, Section 8.5) regarding revisions to Document 163 (Impacts Sub-Group Report) it was advised that the revised version of the document will be brought to the next Partnership meeting on 23rd June 2011 for agreement.

2.7 – NDA meeting regarding its response to the NWAA Issues Register

The NDA has agreed a date of 28th June 2011 for a meeting to discuss its responses to the Nuclear Waste Advisory Associates' (NWAA) Issues Register, including managing uncertainties and how these responses will be communicated (see Partnership Meeting Report from 14th April 2011, Document 165.1, Section 6). The meeting will take place in

London with representatives from the Department of Energy and Climate Change (DECC), the NDA, NWAA and the Partnership.

3. Update on the Generic Design Concept and Employment

3.1 – Background and overview

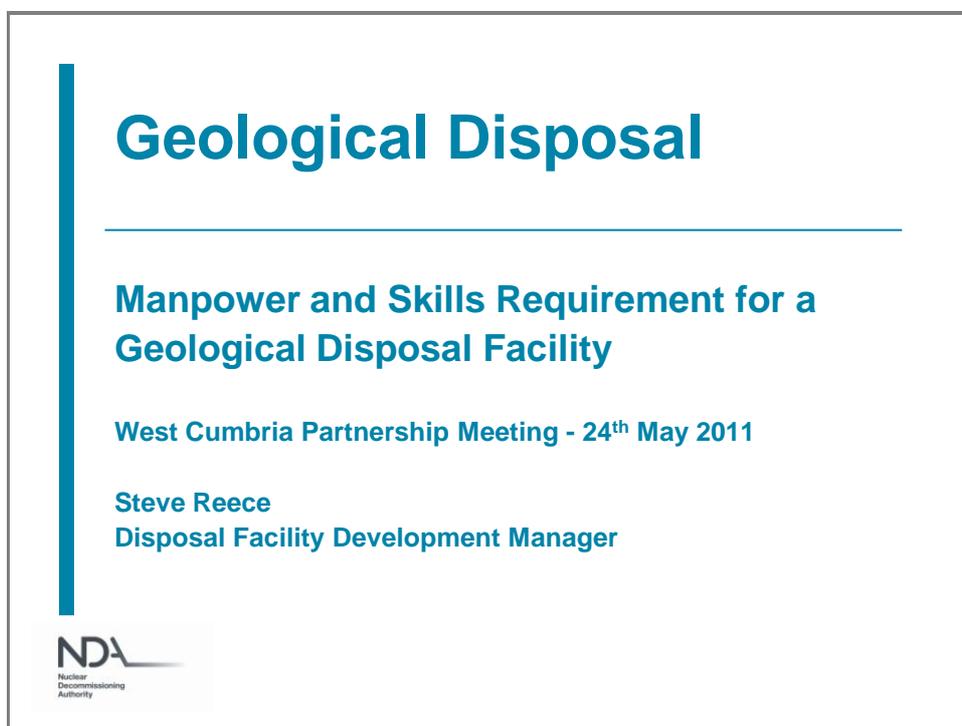
Criterion 4a in the Partnership's Work Programme (see Document 13.1) is to be: 'Satisfied that the design concepts being developed are appropriate at this stage'. As part of this, Task 4a(iii) is to 'Continue to receive updates from the NDA in order to understand the developing generic design concept, and how this translates into a specific design depending on any location ultimately chosen.'

At its previous meeting on April 14th 2011 the Partnership heard a presentation from the NDA on its generic Disposal System Safety Case (DSSC) (see 14th April 2011 Partnership Meeting Report, Document 165.1, Section 5).

At the meeting today, the focus was on the manpower and skills requirements during the different stages involved in the development and construction of a GDF. The Partnership heard a presentation from Steve Reece of the NDA. This was supported by an A5 booklet from the NDA: Geological Disposal – Manpower and skills requirements (May 2011), which is a précis of the NDA's Manpower and Skills Report (see Document 179). The full report can be found at:

<http://www.nda.gov.uk/documents/upload/Geological-Disposal-Development-of-manpower-and-skills-data.pdf>.

The presentation slides are provided below, followed by a summary of the questions and discussion that followed.



Introduction

- **NDA study to identify manpower and skills needed to implement a GDF**
- **As no site has yet been selected the study is based on knowledge we already have and assumptions made for planning purposes**
- **Based on our “reference case” assumptions:**
 - Higher strength rock
 - Depth of 650m
 - Two disposal areas – LLW/ILW and HLW/SF
 - Disposal of the baseline inventory
 - Programme aligned to MRWS process
- **Identifies the manpower levels, skills, location and duration of the jobs required for all phases of the implementation programme**
- **Qualitative analysis of the impact of changed assumptions to geological setting, inventory and throughput rates**

NDA

2

Basis of Calculations

- **Benchmarking – against other similar programmes around the world**
- **Task allocation – applied typically for underground construction activities such as sinking shafts and tunnelling**
- **Labour factors – such as construction reference tables which can then be used to determine manpower numbers. This method has also been used to estimate manpower numbers associated with project management.**
- **Study does not consider any indirect employment in the local community which would be supported by the programme**

NDA

3

Estimated average annual manpower requirements

Description		Indicative Timescale	Average Annual Manpower
Surface-based investigation		Around 10 years	437
Underground Operations	Construction to First waste emplacement	Around 15 years	838
	Operations and on-going construction	Around 100 years	565
	Closure	Around 10 years	188

- Average employment on the project over the period considered in the study could be 555
- The highest average employment would be during the initial construction of the facility when it is estimated there could be over 800 working at the geological disposal facility site.

NDA

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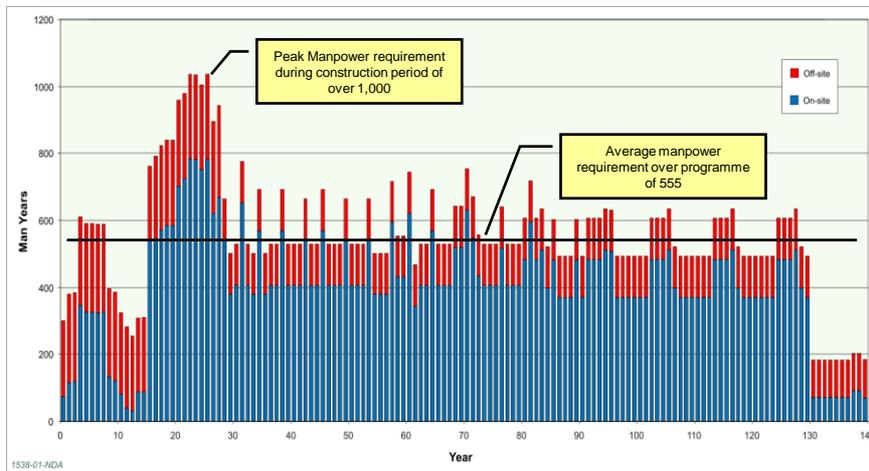
Location of the jobs

- Over the whole programme approximately 75% of the staff required would need to be based on the geological disposal facility site
- Some functions, generally scientific, technical and business support roles, would not necessarily be required to be based at the geological disposal facility site and could be off-site in one or more offices.
- There is clearly scope to locate some of these “off site” jobs at, or near to, the GDF site.

NDA

5

Total Manpower requirements



NDA

6

Skill level

Skill Level	Description	Minimum qualification
1	Semi-skilled	NVQ/SNVQ Entry Level Equivalent
2	Skilled	NVQ/SNVQ Level 1 Equivalent
3	Technician	NVQ/SNVQ Level 2 Equivalent
4	Management/Professional	Graduate
5	Senior Management	Post-graduate

- The study showed that the jobs created in implementing geological disposal would be of high quality.
- Half of the required manpower throughout the programme is categorised as skilled (level 2) with a further quarter categorised as management and professional (level 4).

NDA

7

Manpower durations

Duration	Percentage
Greater than 4 years	90.5%
6 months to 4 years	9.4%
Less than 6 months	0.1%
Total	100%

- Majority of jobs would provide long term employment opportunities

NDA

8

Impact of different assumptions

- The most significant changes that could impact on manpower requirements are:
 - Different geological environments
 - Surface infrastructure expect to be unchanged
 - Changes in underground arrangements result in small increases
 - Different inventories
 - Increased inventory would increase footprint of GDF
 - If no change to throughput rate expect to operate for longer
 - Different throughput rates
 - Increased rate would increase manpower requirements
 - Increased rate with same inventory would reduce operational period

NDA

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Summary

- **The average annual manpower requirement could be 555**
- **Peak employment could be over 1,000 during the initial construction phase**
- **Approximately 75% of the employment would be site based**
- **90% of the employment would be in long term positions**
- **Employment of this size is likely to bring significant benefits for a host community**
- **Mechanisms to achieve the required manpower will need to be developed with potential host communities and could include**
 - local training and skills development
 - educational investment to ensure that local people have the skills needed by the project .
- **There is scope to locate some of the “off site” jobs at, or near to, the GDF site.**

NDA

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The questions and discussion that followed the presentation are summarised in 3.2 to 3.11 below.

3.2 – Budget for education and skills development

The NDA was asked whether it has, or will make available, a budget for education and skills development as part of its mechanisms to achieve the required manpower/skills. The NDA responded to say that the text in the report regarding this is taken from the MRWS White Paper (available at <http://www.westcumbriamrws.org.uk/documents/White-Paper-final.pdf>) and that the White Paper suggests that this kind of budget could be considered as part of the community benefits package. The NDA also noted that it has responsibility towards its current sites in terms of education and training and this responsibility links into aspects such as decommissioning.

3.3 – Long-term employment opportunities

A discussion was held about the definition of long-term with regards to jobs, and it was noted by several people that 4 years is not considered to be long-term. The NDA was asked whether longer-term prospects had been considered e.g. 10/15 years or more.

The NDA advised that longer-term figures are available in the full report, and also agreed to provide more detailed information.

3.4 – Local employment opportunities

Concerns were expressed that the majority of people working on the construction of a GDF are likely to be employees of national/international construction companies, rather than local people. It was also noted that there are not enough people in West Cumbria to carry out the required jobs. Further concerns were expressed about the time needed to train local people, and the need to put in place mechanisms for providing skills training and education to enable jobs to go to local people was highlighted by several members. Concerns were also expressed that the way that the job opportunities had been expressed could be an inducement to accept a GDF.

The NDA was asked whether it would be possible to broadly define the proportion of jobs that could, in principle, be sourced locally and those posts which would need to be filled from an external workforce.

The NDA noted that the appendices of the report contain tables that break down job classifications, and suggested that these could be used to make a first stage assessment of the jobs where local labour could be sourced, trained and developed, and which are more specialist jobs that would be likely to need to be sourced from outside West Cumbria or via specialist contractors. The NDA made the offer to carry out this further analysis if requested by the Partnership.

The NDA also noted that there is a window of opportunity during Stage 4 of the MRWS process which could be used as lead time to prepare people for future positions during the period of site investigations and beyond.

3.5 – Indirect employment opportunities

The NDA confirmed that they do not have any plans to look at indirect employment that will come about as a result of having a facility.

3.6 – Figures for current programme for new build

A question was asked about when figures will be produced that take into account the current programme for new build. The NDA confirmed that they have not yet been asked to do that, but noted that this could be done by carrying out a similar analysis against the upper inventory.

3.7 – Impact of distance between surface and underground facilities

A question was asked about whether the distance between the surface and the underground facilities would have an impact on the employment figures. The NDA confirmed that, whilst a longer lateral distance between the facilities would lead to e.g. a slightly longer construction period, it would be unlikely to significantly change the manpower requirements.

3.8 – Potential location of offsite jobs

In response to a question about the potential location of some of the remote jobs, the NDA confirmed that there is no prescribed distance, and that some of the business support and technical roles could theoretically be fairly remote. However, it was recognised whilst doing the study that there could be some very positive benefits in bringing the two locations together.

3.9 – Request for confirmation re any changes to the NDA's generic design work

The NDA confirmed that there had been no significant changes to other aspects of their Generic Design Concept work e.g. retrievability, and referred the Partnership to its Report no. 48 (Generic disposal facility designs) as the best reference source for information on its current thinking on design (available on the NDA website at:

<http://www.nda.gov.uk/documents/upload/Geological-Disposal-Generic-disposal-facility-designs-December-2010.pdf>).

3.10 – Number of areas for disposal

It was noted that reference had been made to one tunnel and two disposal areas, and a question was asked about whether this would depend on the safety case. The NDA confirmed that in the generic designs and the DSSC the assumption is that there would be an Intermediate Level Waste (ILW) area and a High Level Waste (HLW) and spent fuel area. The NDA is assuming a 500m separation between these for its generic/illustrative design, but the actual design/distance between the areas would depend on the safety case.

3.11 – Agreements and way forward

The NDA agreed to provide more detailed information about longer-term job opportunities. No other actions were identified at this stage.

4. Principles for Community Benefits

4.1 – Background and overview

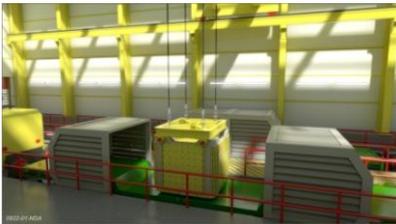
Criterion 3a in the Partnership's Work Programme (see Document 13.1) is: 'Whether the Partnership is confident that an appropriate community benefits package can be developed.' Task 3a(ii) is to 'Develop with the Government a formal set of cross-party principles by which community benefit would be discussed, agreed and potentially administered, including how benefits might be allocated to different communities.'

In order to address this, the Community Benefits Sub-Group has developed a set of principles for community benefit which DECC will be asked to agree to as a basis for negotiations if DtP is taken. The draft principles are summarised in Document 172 (Principles for a Community Benefits Package – Draft 1), which was circulated in advance of the meeting. The principles will be consulted on as part of PSE3, and, if agreed by DECC, they will form the basis of a formal Memorandum of Agreement that will be prepared and agreed should the siting process begin.

The purpose at the meeting today was for the Partnership to discuss and agree the draft principles. Paul Walker from the Community Benefits Sub-Group gave a presentation that summarised the background to developing the principles, and this was followed by a series of questions for Partnership members to consider. The presentation slides are provided below, followed by a summary of the questions and discussion that followed.

Coverage

- Objective
- International experience
- Developing the Principles
- Way Forward



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Objective

Partnership is looking for “*Acceptable process in place to secure additional benefits, beyond those that derive directly from the construction and operation of a facility*”

Task 3a(ii) – Develop with Government a set of principles by which community benefit would be discussed, agreed and potentially administered, including how benefits might be allocated to different communities.

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Community Benefits overseas

Document 140 “International Review of Community Benefits” by Galson Sciences

Benefits classified into:

- Cash incentives
- Social measures
- Empowerment measures
- Involvement support

Arrangements vary

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Principles

Agreeing a set of principles:

- History: your ideas... to our suggestions
- Proposals for your comment
- Basis for negotiation *if* proceed
- Reduce scope for misunderstanding

Next steps:

- Request DECC comment/agreement
- Discuss pre-development impacts with DECC
- Consult in autumn

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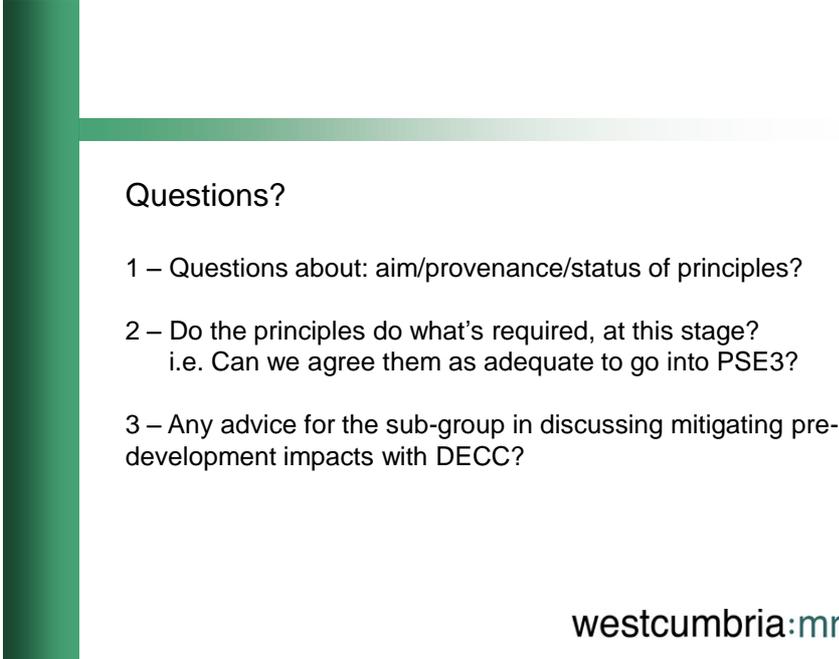
Principles

- | | |
|-------------------------|---------------------------|
| 1 – Overall | 9 - Distribution |
| 2 – Timescale | 10 - Deliver |
| 3 – Making a Difference | 11 - Longevity |
| 4 – Additionality | 12 - Community Confidence |
| 5 – Impact Mitigation | |
| 6 – Scale | |
| 7 – Defining Scale | |
| 8 - Flexibility | |

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The questions and discussion that followed this presentation were based around the three questions in the slide below:



Questions?

- 1 – Questions about: aim/provenance/status of principles?
- 2 – Do the principles do what's required, at this stage?
i.e. Can we agree them as adequate to go into PSE3?
- 3 – Any advice for the sub-group in discussing mitigating pre-development impacts with DECC?

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The discussion and responses to each of the questions are summarised in 4.2 to 4.4 below.

4.2 – Q1: Questions about the aim, provenance and status of the principles?

4.2.1 – Geographical area that will be benefited

It was noted by one member that the Partnership is considering a huge facility for the North West of England and that it should lift its horizon and not be parochial about the area that it is trying to benefit.

4.2.2 – Principle 5: Impact Mitigation

Cumbria Chamber of Commerce stated that they were delighted to see Principle 5, especially with regard to mitigating impacts arising from the siting process itself. Reference was made to the issues raised at the last meeting regarding the potential impacts on the food and drink industries across the whole of Cumbria as a result of the discussions (see the Partnership Meeting Report from 14th April, Document 165.1, Section 3.2).

4.2.3 – Principle 8: Flexibility

With regard to Principle 8 and the requirement for flexibility over how community benefits are distributed over time and between different communities, it was noted that, if the process moves forward, a future Community Siting Partnership (CSP) might have a different set of principles, and the Partnership therefore needs to avoid over defining the principles at this stage because they could change as the process continues.

4.2.4 – Timescales for agreement from DECC and PSE3

A question was asked about whether the principles will be put to DECC officials or ministers. DECC confirmed that the principles will be taken to ministers quite promptly, and assured the Partnership of their belief that there is nothing in them that conflicts with Government policy to date.

It was noted by the Partnership that the Work Programme identifies the need for confidence that an appropriate benefits package can be developed, and as such, the response from ministers and DECC is critical. Ideally therefore, the status of the principles going into PSE3 needs to be a 'minded to' agreement from the ministers. As the Partnership will be assessing this criterion at its Assessment Meeting on 7th July, a response is needed from DECC by this deadline in order for anything to be put into the PSE3 Consultation Document.

DECC confirmed their understanding of this, and agreed that, whilst the deadline of 7th July is tight, it should be achievable.

4.3 – Q2: Do the principles do what's required, at this stage i.e. can we agree them as adequate to go into PSE3?

4.3.1 – Principle 5: Impact Mitigation, and question re the difference between mitigation and compensation

A discussion was held about the difference between mitigation and compensation, and whether everybody in the Partnership has the same understanding of the two terms. It was suggested that mitigation means trying to make sure the impact does not happen or is reduced, whereas compensation means some kind of financial payment to compensate for the impact. Within this definition, a question was asked about whether the way that Principle 5 is worded implies that the Partnership is not looking for compensation prior to construction and it was highlighted that it needs to be clear that the option of compensation is not closed down if there is no way of reducing an impact.

The NDA stated that there is not a clear either/or in terms of mitigation and compensation, and that whilst it might be possible to take steps to reduce impacts, there are also some impacts that cannot be removed entirely. They also gave examples of compensation taking the form of the creation of something else as opposed to financial compensation e.g. with regard to creating an alternative Site of Special Scientific Interest or Area of Outstanding Natural Beauty.

Suggestions were made about altering the wording in Principle 5 to reflect the concerns. It was also noted that the Community Benefits Sub-Group is already suggesting that there should be a mitigation/compensation package for the first year or two of Stage 4 if the process continues: they are discussing this with DECC.

It was reiterated by one member that West Cumbria has had little compensation to date for the nuclear development that has taken place historically, and that there should be a clear vision for what is wanted that is agreed up front.

It was reiterated by DECC and the Community Benefits Sub-Group that these are only meant to be high-level principles and that they are not intended, as such, to include specific details, financial amounts, or be legally binding at this stage. It was also noted that they should be considered in the context of all the other work that is happening, including the overarching right of withdrawal.

There was a balance between those who were comfortable with the wording as it is and those who wanted to change it, but it was ultimately agreed that it could remain as currently drafted so long as the concerns that had been raised were noted for the future.

4.3.2 – Suggestion re adding wording from White Paper re scale of benefits

It was suggested that it might be beneficial to add something from section 6.54 of the White Paper reflecting that development of a GDF is a multimillion pound project, as it was felt that this would give an indication of the scale/extent of the project. It was noted that Principle 6 already reflects that there would be a significant community benefits package if the development were to go ahead, and that Principle 7 talks about the overall scale and nature of the project, without, however, putting in any figures or numeric values.

The Community Benefits Sub-Group advised that there had been extensive discussions around the inclusion or not of specific figures and it had been agreed overall that the principles should be basic, core principles, and that specific amounts should not be included. This was accepted and agreed.

4.3.3 – Advance mitigation/compensation

It was noted that Principle 2 talks about benefits being developed in both the short and long-term. Cumbria Tourism and Cumbria Chamber of Commerce reiterated the concerns that were raised at the last meeting and earlier in this meeting (see the Partnership Meeting Report from 14th April, Document 165.1, Section 3.2, and 4.2.2. above) about the reputational and economic impacts that the ongoing discussions would have if a DtP were to be taken. Concerns were expressed that the principles do not clearly reflect the scope for advance mitigation/compensation.

The Community Benefits Sub-Group noted that they had had a very open discussion about these issues with DECC and there was a high level of awareness of the impacts that would occur should this process move forward to Stage 4. They had attempted to reflect these early impacts in Principle 5 and they gave their assurance that the need for these early issues to be captured and mitigated/compensated was, and is being, considered. Indeed, the third question to tackle today was to ask what advice people would have for the Sub-Group whilst discussing this with DECC.

It was also noted that the impacts/perceptions research that was carried out by GVA (see Documents 168 and 168.1 and the Partnership Meeting Report from 14th April, Document 165.1, Section 3) provides an evidence base for conversations with DECC about mitigating the early impacts. Assurance was given that this would be focused on during the discussions with DECC.

Cumbria Tourism stated that they were reassured that the issues are in the mind of the Community Benefits Sub-Group, but it was also noted that the wording in Principle 5 is so subtle that it has the potential to be missed.

4.3.4 – Principle 4: Additionality

It was noted that there are some required investments that the area could reasonably expect to receive in a normal course of events, and concerns were expressed that these should not be allowed to “fall into the hole” of becoming dependent on accepting a GDF. The need for information from the Government about things that are already planned/programmed was highlighted.

It was acknowledged that, whilst the Community Benefits Sub-Group had considered this, it was not clearly reflected in the principles. It was agreed that it is a reasonable consideration and that West Cumbria would need to make sure that this did not happen. It was therefore agreed that the issue should be noted for discussions going forward.

4.3.5 – Comment from member of the public

A member of the public in attendance stated his belief that “disbenefits” should be mentioned as part of the principles, and also stated his concerns that the principles, will have been agreed before the public have had the opportunity to contribute their views.

In response it was reiterated that the Partnership is currently only seeking to agree draft principles to go into PSE3 for consultation, and that there will therefore be the opportunity for members of the public to contribute their views/opinions during that stage of the process. The member of the public reiterated his concerns and stated that the principles would still be a “fait accompli”. There was a reminder from the Partnership that principles for community benefits was a major topic during PSE2 and the current draft principles do therefore reflect the messages that the Partnership has already heard from members of the public and stakeholders.

In response to a reminder that public questions/comments would be taken at set times during the meeting, the member of the public reiterated his concerns that decisions would already have been taken at that time, and he stated that he wanted to have the opportunity to comment on those decisions before they are taken.

4.3.6 – Agreement on way forward

It was agreed that the principles could be accepted to go forward as they are for discussion with DECC.

4.4 – Q3: Any advice for the sub-group in discussing mitigating pre-development impacts with DECC?

It was noted by the Community Benefits Sub-Group that discussions with DECC are due to commence imminently, and Partnership members were asked for any input on specific issues, priorities and/or advice for the PSE Sub-Group to inform those discussions.

4.4.1 – Clarity that a decision about participation has not yet been made

It was noted that it is critical to be clear in all documentation that these discussions will be taking place on the basis that a decision to participate in the siting process has already been taken. The dangers of this being misunderstood were highlighted.

4.4.2 – Certainty about commitment to provision of community benefits

Concerns were reiterated about West Cumbria having received little in the past in the way of community benefits for much bigger projects. The need for absolute certainty/a guarantee about West Cumbria getting what is wanted before moving forward was stated, together with the need to be very conscious of the “disbenefits”.

4.4.3 – The need to avoid closing down options for a future CSP

There was a reminder that any work that is done at this stage will have to be provisional, and that if West Cumbria does move into Stage 4 of the process there will be important new players coming into the process, including potential host communities. It was reiterated that any work that is done now must not close down future options, and it was noted that these issues will be considered further during the siting seminar on 6th June.

4.5 – Agreements and way forward

The following amendments to the principles will be made before they are sent to DECC:

- Typos corrected in the introduction.
- Addition of ‘and/or compensation’ into Principle 5, to make it clear that compensation is a possibility if impacts cannot be mitigated.

The principles were agreed as a draft to submit to DECC and then feed into the Assessment Meeting on 7th July, alongside DECC's response.

5. Partnership Response to PSE2

5.1 – Background and overview

At its previous meeting on April 14th 2011 the Partnership considered the findings from its second round of public and stakeholder engagement (PSE2) which took place from 8th November 2010 to 11th February 2011 (see April 14th 2011 Partnership Meeting Report, Document 165.1, Section 4). At this meeting, a number of formal responses from the Partnership were agreed, and others were taken back to the PSE Sub-Group for them to consider further.

An updated table detailing the proposed text for the PSE2 Report of the Partnership's responses to the key issues was circulated prior to the meeting (see Appendix 4) with a view to the Partnership's formal response to PSE2 being agreed and signed off.

The Partnership considered each section from the table of responses in turn, and the questions, points of discussion and agreements are summarised in 5.2 to 5.7 below.

5.2 – Section 3: How public and stakeholder views will inform the Partnership

In 3.2 it was felt by one member that the justification for the method used for gauging net support should be considered by the whole Partnership as well as the PSE Sub-Group.

It was agreed that this needs redrafting, and, as the issue was also due to be discussed further during the afternoon agenda item on the assessment of Criterion 6 (see 6.3 below), the more detailed wording could be discussed then. It was also confirmed that the PSE Sub-Group is looking at the more detailed methodology for opinion surveys to ensure that a robust methodology is chosen and that they will update the Partnership to allow people to comment if they wish.

No other comments were made.

5.3 – Section 4: Impacts and Community Benefits

It was confirmed that the Impacts Sub-Group has now agreed the response in 4.1.

No other comments were made.

5.4 – Section 5: Community Involvement in the Siting Process

Cumbria Association of Local Councils (CALC) noted that they were not sure that the views expressed by Gosforth and Ponsonby parishes on the siting process (as captured in the main draft PSE2 Report on page 30) had been adequately covered in 5.1 to 5.5 of the response table.

It was agreed that the issues are not currently captured in detail in Section 5, but it was noted that they are covered in the siting paper that will be going to the siting seminar on 6th June 2011 (see 2.2 above). It was agreed that, for the purposes of the audit trail, the PSE2 response table should be adapted to reflect that the issues are due to be discussed further and that the Partnership views on these issues will be set out in the PSE3 Consultation Document.

5.5 – Section 6: Demonstrate input has led to real changes

It was noted by the Programme Manager that the intention under 6.1 is to publish the table of responses on the website and update it with what has actually been done and what remains to be done, as happened with the responses to PSE1 (see Document 73). It was agreed that this approach is still appropriate, and that there needs to be an

auditable trail of where the responses came from and how they have shaped the Partnership's work.

5.6 – Sections 7 to 9

The following sections were accepted with no amendments (other than an incorrect date in 9.5 which should refer to the issues around the proposed inventory for a repository being considered at the Partnership Assessment Meeting on 23rd June rather than 7th July):

- **7: Building understanding of MRWS, including the BGS study**
- **8: Understanding wider issues and information needs**
- **9: Other issues arising**

5.7 – Agreement and way forward

It was agreed that the Partnership's responses, with amendments as agreed above, will be formally included in the PSE2 Report that will now be published in early June. A press release will be issued and information will also be included in the next e-bulletin which is due to be sent out during the first week of June.

6. Assessment of Criterion 6 – How Public and Stakeholder Views Will be Used

6.1 – Background and overview

The Partnership is now moving into the stage of holding its Assessment Meetings, during which it will make preliminary judgements against the criteria in its Work Programme (see Document 13.1). At today's meeting the Partnership considered how, after PSE3, it will make judgments against Criterion 6a: 'Whether the Partnership's recommendations are credible given public and stakeholder views'. The next meetings on June 23rd and July 7th will consider the remaining criteria, with a view to the Partnership agreeing its preliminary conclusions and preparing its PSE3 Consultation Document.

As part of the preparation for this process, Partnership members had been asked to consider a briefing note from 3KQ and the TRG, outlining what they and their member organisations need to do to prepare for this stage of the Partnership's work (see Appendix 3 for a copy of the briefing note).

The TRG have also been meeting on the Partnership's behalf to pull together all of the work to date under the Work Programme in advance of the Assessment Meetings (see 2.1 above) and to prepare reports and recommendations on each criterion. Document 171 (Draft 1) – Preliminary Assessment Report – Public and Stakeholder Views (Indicators of Credibility, Criterion 6) had been circulated in advance to support Partnership members' assessment of progress against Criterion 6.

It was noted by the TRG that, in their view, they feel that the Partnership is in a position to adopt the indicators, subject to the consideration of Partnership members and their responses to the questions in Document 171 that had been raised as needing addressing. It was also noted that confirmation was being sought from the Partnership that an opinion survey should be adopted as the approach for assessing whether net support exists, rather than a referendum at this stage.

Following table discussions, a plenary discussion was held regarding the conclusions and recommendations in Section 4 of Document 171, to confirm whether they could be agreed and adopted. The questions, discussion and feedback that followed the table discussions is summarised in 6.2 to 6.9 below.

6.2 – 4a) Formally adopt the indicators of credibility (as outlined in Section 2 of Document 171)

It was agreed that this recommendation could be accepted, subject to some qualifications relating to other recommendations including in particular what is said later in 4e) about the potential use of referenda in the future (see 6.6 below).

6.3 – 4b) Confirm the use of an opinion survey, rather than a referendum, as the Partnership's approach to gauging whether net support exists for a decision to participate

It was agreed that it is right to use an opinion survey rather than a referendum at this stage in the process. Some support was also stated for including wording to reflect that a referendum might be an appropriate tool to use at some point in the future, but it was acknowledged that 4e) captures this (subject to some potential changes to the wording of 4e) – see also 6.6 below).

It was noted that the Partnership must be able to demonstrate the robustness of the opinion survey methodology that is used, as it is known that people want/need to be convinced that the Partnership is using a robust method for gauging public opinion and that the results will be fair and representative. It was noted that the PSE Sub-Group is currently carrying out some work on this, including commissioning a peer review of the survey and the proposed methodology, and it was also noted that 4d) goes some way to addressing the concerns. It was agreed that it is very important that the output of that work is clearly visible to Partnership members and members of the public, and that it is also explained clearly in the PSE3 Consultation Document. It was further suggested that it is important for members of the public to see that the Partnership has asked for this to be done.

It was agreed that:

- An opinion survey, rather than a referendum, will be used at this stage as the Partnership's approach to gauging whether net support exists for a decision to participate in the siting process.
- The PSE Sub-Group will communicate the outcomes of its work to the Partnership for it to review, to ensure that members are convinced of the robustness of the survey and the methodology.
- Information regarding the peer review and robustness of the survey methodology will be incorporated into the PSE3 Consultation Document.

[Since the meeting, the Programme Manager has suggested that it is unnecessary to update the TRG preliminary assessment reports as they are only a stepping stone to writing the relevant chapter of the consultation document for PSE3. The decisions are clearly noted here in the Meeting Report as are all other decisions, and the author of the chapter will be asked to reflect these decisions directly in their drafting work. The whole Consultation Document will come back to the full Partnership for discussion and sign off before publication.]

6.4 – 4c) Confirm key elements of the approach that will be taken to the application of the indicators (see Document 171 4c) for more detail).

6.4.1 – Partnership Work Programme

Regarding the second bullet point (that 'the 'broad support indicator is about the quality of evidence and argument not the numbers expressing a view'), it was felt by one group that it needs to be borne in mind that completion of the Work Programme is how the Partnership is able to assess each of the indicators, including whether there is broad support or not. Whilst not necessary to alter the wording now, they felt it was important to be flagged up in this meeting.

6.4.2 – How the indicators will be applied

A discussion was held about whether the quantitative indicator of net support should be mentioned as being a 'showstopper'. One group felt that this should be explicitly highlighted, as they felt that everything else is dependent on the outcome of it. Others felt that all three indicators should have to be fulfilled to make a recommendation about participating in the siting process, and that as potentially all three could lead to showstoppers, no one indicator should be singled out.

It was agreed that the PSE3 Consultation Document needs to be very clear about how the indicators would be applied, i.e. that all 3 indicators would need to be fulfilled in order to make a recommendation to move forward in the process. It was also suggested that, as the net support indicator only applies to West Cumbria, the Partnership needs to make it very clear that, if PSE3 shows that there are issues in

the rest of Cumbria overall, this will be taken into account using the first two qualitative indicators.

6.5 – 4d) Ask the PSE Sub-Group to ensure that the approach to applying the indicators is clearly explained in PSE3, including in the consultation document.

This item was agreed, with the additional action (see 6.2 above) for the PSE Sub-Group to advise the Partnership of the outcomes of the work that it is currently carrying out regarding the robustness of the survey methodology.

6.6 – 4e) Note that the merits or otherwise of using referendums to inform decision making in subsequent stages of the siting process can be kept open for review after any decision to participate that might be taken.

A discussion was held about why referenda are specifically being identified as a mechanism/tool in this recommendation. There were differing views on this, including some who felt that there are a number of other tools which might be used to consult with the community and that the options should therefore be broadened to reflect this, and others feeling that it is important to clearly retain the specific inclusion of referenda as an option to give members of the public, potential host communities and any future CSP the confidence that they would have the option to carry out a referendum in the future, as well as to act as a safeguard for members of the public against any other method that is used in the meantime.

There was a view that the Partnership should be saying why a referendum is not appropriate at this point in time, rather than looking at what they, or a future CSP, might want to do in the future. It was also noted, however, that the Partnership should not put anything in place to prevent the option of a referendum happening in the future and that options for a future CSP should not be limited by what is said now.

It was acknowledged that making a recommendation for a referendum does not tie any authority in the future to hold one, but it was noted that it would, however, give them a moral requirement to do so. Concerns were also expressed that, if referenda are left in as an option and then later removed, that would be unhelpful.

It was also suggested that the phrase “appropriate democratic processes” should also be included.

It was ultimately agreed that:

- The question of whether referenda should be used to inform decision making in subsequent stages of the siting process should be kept open for review after the stage of taking a decision about participation.
- The wording of 4e) will be amended to: *‘Note that the merits or otherwise of using a range of mechanisms, including referendums, to inform decision making... etc.’*, to indicate that, whilst there is a focus on referenda, this must be kept in context of all the mechanisms for gauging public support or opposition, even if this is years down the line in the process.
- The PSE3 Consultation Document, rather than the assessment report, will be used to reflect and elaborate on the discussions and agreements that had taken place.

6.7 – Provision of breakdown of figures

It was suggested that it would have been useful to divide the middle column in the table on page 4 of the TRG assessment report (Document 171) to distinguish between the responses from people who are ‘neither in favour of nor opposed’ and those who ‘don’t know’ (see the section on Support in Document 164, Wave 3 Awareness Tracking Survey Report (pages 46 – 59, page 49 in particular).

It was agreed that this would be done in the PSE3 Consultation Document going forward.

6.8 – Feedback on the assessment process

Partnership members were asked for feedback about the TRG assessment report and the process that had just been used for carrying out this first assessment of one of the Partnership's criteria. It was agreed that the report and the process had worked well, but that the addition of some more detail in the reports on key points (such as the more detailed breakdown of figures that was requested in 6.8 above) would be useful.

6.9 – Agreements and way forward

The recommendations and conclusions were all agreed subject to the changes outlined above. The issues that were raised will be taken forward to the PSE3 Consultation Document by the TRG, including:

- Mentioning the fact that the work carried out under the Work Programme will provide evidence for the broad support indicator.
- More information on how the indicators will be applied, i.e. that all 3 would need to be fulfilled to make a recommendation to move forward in the process, and more detail about how the information from the rest of Cumbria will be used.
- Elaborate on the Partnership's thinking behind the use of referenda.
- More information regarding the robustness of the methodology chosen for the opinion survey.
- A breakdown of the responses from people who neither support nor oppose, or don't know, in response to the question regarding support for moving forward in the process.

The full Consultation Document, including the chapter on public involvement, will come back to the Partnership for discussion and agreement before publication

Additionally, the Partnership agreed to mandate the Steering Group and the PSE Sub-Group to design PSE3 in a way that is consistent with the assessment methodology outlined in the assessment report.

7. PSE3 Plan

7.1 – Background and overview

The PSE Sub-Group has been developing an outline plan for the Partnership's third and final round of public and stakeholder engagement (PSE3), in which it will be consulting on its preliminary conclusions and its draft recommendations to the councils. The main element of PSE3 will be a formal Consultation Document, which is essentially the Partnership's draft report with a summary of all of the work to date and its preliminary conclusions. Alongside this full report there will be an 8-page summary, a DVD and a questionnaire. These will all take the form of a Consultation Pack which will be made available to anybody who wants it.

Document 15.3 (PSE Plan Round 3) had been circulated in advance of the meeting in order for the Partnership to be able to discuss and adopt the outline plan (Task 6a(vi)). In addition to repeating several of the core activities that took place in PSE1 and PSE2, and a few areas where the detail still needs to be worked through, it was noted that:

- It is proposed that the Stakeholder Organisations Workshop is replaced by the offer of bilateral meetings and stakeholder briefings.
- Given the significance of PSE3 in comparison to earlier work, the Partnership is proposing spending time and effort on buying advertising space.
- More exhibition stands are being organised at e.g. markets, supermarkets and fairs/festivals. There will be approximately 10 in the run up to PSE3 and 10 during it.
- The PSE Sub-Group is meeting with Connexions and a teacher from Cockermonth School to discuss how the Partnership can get as high a level of involvement with other schools as happened at Cockermonth during PSE2 (see draft PSE2 Report, Document 157, Section 2.13).

Partnership members were asked for their comments on the outline plans for PSE3, including anything that is either missing, or regarded as unnecessary. The comments and discussion are summarised in 7.2 to 7.12 below.

7.2 – Clarity re wording regarding councils or areas when referring to Copeland and Allerdale

In the last line of the second paragraph of Document 15.3, a suggestion was made that reference should be made to 'Allerdale area' and 'Copeland area' going forward in the process, to distinguish the areas from the councils.

7.3 – Whether it is appropriate for the Partnership to make a recommendation about taking a decision to participate or withdraw

CALC stated that, whilst this is the first time that the Partnership will be taking a view and drawing preliminary conclusions, in the view of CALC these conclusions should only be about the criteria in the Work Programme and whether they have been satisfied or not, and that it is not appropriate for the Partnership to give a conclusion about the decision to participate until PSE3 has run its course.

In response to this, other Partnership members referred to previous discussions about this issue and to the terms of reference for the Partnership which include making a recommendation to the Decision Making Bodies about whether they should make a decision to participate in the siting process. Several members felt that this had been agreed and there was some surprise that the issue was being raised. There was further support for this view from others including the view that, as the preliminary conclusion is for the purposes of a consultation document, the responses from the consultation on that preliminary conclusion will be reflected in the final decision-making process.

CALC reiterated that it is their position that this Partnership should not be making a formal recommendation about a DtP at this stage in the process, and that Partnership members should keep their minds open on the matter until they have listened to what the general public and the communities have to say during PSE3, and only then come to a conclusion.

Others felt that it is perfectly appropriate for the Partnership to reach a preliminary conclusion, and that it is only fair to the public to indicate the 'minded to' position of the Partnership in the Consultation Document. It was felt by several members that, whilst it is clear that not all of the information will be available, it is important to be open and transparent about where the Partnership is at based on the information it has at this point in time. Concerns were also expressed about how helpful PSE3 would be to members of the public if it does not identify an outcome from all of the work that has been undertaken. It was also suggested that, if there is no conclusion in PSE3, there would need to be a further round of PSE to consult on what it would mean in terms of moving forward in the process or not.

Some felt that it would not be possible to go into PSE3 without drawing a conclusion. It was, however, acknowledged that if some members do not feel comfortable about coming up with a recommendation, then that would need to be made clear in the final report. It was suggested that the overall conclusion may be quite obvious as a result of the outcomes of the assessments on each of the criteria, and that if this is the case it might be odd not to draw a conclusion. It was, however, acknowledged that the Partnership might not be able to agree a conclusion and it would then need to have a conversation about that, however it was felt by some that if they can agree conclusions/advice then it seems to only make sense to be clear about that and share that with members of the public. It was also acknowledged that there may be some qualifications and conditions attached to a conclusion, and that this would need further discussion as to what those qualifications might mean.

CALC reiterated that the Partnership Assessment Meetings are about the criteria, and that making judgements against these individually is separate to a decision about whether they lead to a conclusion about making a recommendation about participation.

The issue of what would happen if one of the criteria was not met was also raised and it was acknowledged that there would be little support for spending time and money on PSE3 if this was the case.

It was suggested that the sentence of concern could be redrafted along the following lines: *that the Partnership 'will have formed a preliminary conclusion about the criteria and work programme and whether they are met, and, if it is reasonable to do so, the Partnership will have drawn a preliminary conclusion about whether the Allerdale and/or Copeland areas should participate in the next stage of the process, and that will be tested in PSE3.'* This was agreed.

7.4 – Availability of funds and assistance for member organisations

It was suggested that the PSE3 plan needs to be clear that funds are available to organisations on the Partnership to help them carry out PSE3 activities and briefings etc., and that help will be available with e.g. sending anything out to their members. It was also suggested that assistance and support for briefings should be provided, included the provision of materials etc.

7.5 – Coverage of media liaison and advertorials

It was confirmed that the plans for media liaison and advertorials include ITV and independent stations as well as the BBC.

7.6 – Option for unmanned exhibitions

It was suggested that unmanned exhibitions would also be useful, i.e. stands and materials being left on display for a number of weeks. It was confirmed that this happened during PSE2 in e.g. libraries/leisure centres, and that it was being planned again for PSE3.

7.7 – Reliance on people coming to the Partnership

It was noted that the overall plan is very reliant on people coming to the Partnership and that it might be useful to look at more events that the Partnership can go to, particularly to raise the profile outside West Cumbria (e.g. the Cumbria Leaders Board) and with hard to reach groups of people.

7.8 – Reason for not repeating the SHOW

In response to a question about why the Stakeholder Organisations Workshop had been dropped it was noted that whilst the SHOW had now been run twice and had been found to be useful, the level of participation was disappointingly low and that in terms of the return against effort and cost it was considered that it would be more effective to access the targeted organisations via the offer of bilateral meetings.

7.9 – Organisations that are being targeted

It was noted that the Partnership is purposely trying to target environmental NGOs and it was suggested that there needs to be a balance with the kinds of organisations that are being targeted/approached. With regard to getting out to the business community, it was noted that the PSE Sub-Group is drawing up a broad list of who they are going to talk to/how they are going to do it, and if any members have specific suggestions they were asked to pass these on.

7.10 – Option for mass public meetings and attendance at neighbourhood forums

A question was asked about whether mass public meetings had been considered and/or discounted. It was confirmed that they had not been discounted and that an element of a mass meeting could still be incorporated in the design of the community drop-in events for PSE3. It was also noted that, whilst there are pros and cons to every approach, the downsides of mass public meetings mean that care needs to be taken when designing how they are run, so that everybody can hear and has the opportunity to ask questions.

It was also noted that it has been very useful in the past when the Partnership has come to the areas themselves e.g. via neighbourhood forums, and that this had been well received in Gosforth.

7.11 – Correspondence and engagement with NGOs

With regard to the issues in the PSE3 plan about engaging with NGOs and the level of correspondence that has taken place, it was suggested that it would be useful to make that correspondence available on the website. It was confirmed that correspondence is already published on the website and will continue to be kept up to date.

A question was also asked about the two places on the Partnership that are available to NGOs and what would happen if three organisations came forward. The Programme Manager confirmed that the offer of two places was in the original terms of reference, and that if three came forward this would be considered but that the NGOs had confirmed that the number of places was not the issue for them.

7.12 – Agreements and way forward

It was agreed that, on the basis of the discussions above, including the amendment to paragraph 2 (outlined in 7.3 above), the outline PSE3 plan can be adopted. The PSE Sub-Group and the Steering Group were mandated by the Partnership to proceed with the plans for delivering PSE3.

8. Way Forward and Actions

8.1 – Manpower and skills requirements

The NDA will provide more detailed information about the longer-term job opportunities involved in the development and construction of a GDF.

8.2 – Principles for Community Benefit

It was agreed that the principles outlined in Document 172 will be taken forward as the basis for agreement with DECC and then consultation during PSE3. The response from DECC will be considered as part of the assessment process against Criterion 3 at the Partnership Assessment Meeting on 7th July 2011.

8.3 – Partnership’s response to PSE2

The Partnership’s responses to PSE2 were agreed and will now be formally included in the PSE2 Report that will be published in early June. A press release will be issued and information about the findings from PSE2 and the Partnership’s responses will also be included in the June e-bulletin.

8.4 – Assessment of Criterion 6

The recommendations and conclusions in the TRG’s assessment report on Criterion 6 (Document 171) were agreed with one minor change to the wording regarding the option for the use of referenda for gauging support in the future. The issues that were raised will be included/reflected in the PSE3 Consultation Document. The Steering Group and the PSE Sub-Group are mandated to design PSE3 in a way that is consistent with the assessment methodology outlined in the report.

8.5 – PSE3 plan

The outline PSE3 plan was adopted and agreed and the PSE Sub-Group and the Steering Group are mandated to proceed with designing PSE3 as outlined in the draft plan (Document 15.3). The document will be adapted to reflect the discussions that were held about whether the Partnership should draw a preliminary conclusion about taking a decision about participation.

8.6 – Dates

The forward programme of meeting dates is provided below. Members of the public are welcome to observe the Partnership meetings (right hand column). Please contact the Secretariat for details and registration on 0800 048 8912.

Steering Group meetings 2011:	Partnership meetings 2011:
9 June	23 June Meeting times have changed to 9 a.m. to 3.30 p.m.* (Egremont Market Hall)
	7 July (Market Hall, Wigton)
21 July	
4 August	18 August (Millom School Hall)
1 September	
15 September	29 September (The Copeland Centre, Whitehaven)
13 October	

27 October	10 November (The Wave, Maryport)
24 November	15 December (The Copeland Centre, Whitehaven)
Steering Group meetings 2012:	Partnership meetings 2012:
	12 January (venue tbc)**
	26 January (The Oval Centre, Salterbeck)
9 February	

* ***This meeting has an earlier start/finish time than normal.***

** ***Please note that this meeting has been added to the programme and replaces a Steering Group meeting on the same date.***

8.7 – Actions. The following actions were agreed:

	Action	Who	By when
1	Provide more detailed information about longer-term employment opportunities/manpower requirements for a GDF.	NDA (Steve Reece)	23 June
2	Provide an update to the Partnership on the outcomes of the meeting on 28 th June re the way forward with the NDA's response to the issues and risk registers.	NDA	After meeting on 28 June
3	Make agreed changes to PSE2 responses and finalise/publish PSE2 Report.	3KQ	1 June
4	Consider input given during meeting re principles for Community Benefits.	Community Benefits Sub-Group	Meeting on 26 May
5	Request information from Michael Baron re information regarding the potential bias of the opinion survey to pass onto Ipsos MORI and the PSE Sub-Group for their consideration.	Rhuari	1 June
6	Communicate information regarding robustness of survey methodology to Partnership for its consideration.	PSE Sub-Group	30 June (for 7 July meeting)
7	Amend paragraph 2 of PSE3 plan.	Rhuari/PSE Sub-Group	7 June
8	Circulate draft meeting report to Partnership attendees.	Jane	2 June
9	Comment on draft meeting report.	All attendees	9 June
10	Circulate final draft of meeting report and publish on website.	Jane	16 June

9. Public Questions/Comments

9.1 – Question re reference to host community and wider interests

Reference was made to Document 172 (Draft principles for Community Benefits) and the fact that community benefits are intended to balance the adverse impacts of a facility. It was noted that there is no reference to the host community or the wider interests (as defined in the White Paper) and the Partnership was asked whether this was intentional.

Community Benefits Sub-Group response

The Community Benefits Sub-Group stated that in earlier drafts they had used the White Paper terminology of host communities and wider interests, but that when they were drafting the set of high-level principles, they had moved away from incorporating the specific terminology to instead reflect the broader nature of the relationship between different communities.

It was also noted that Principle 1 refers to the well-being of host and other affected communities and that Principle 8 (which picks up on the distribution of benefits over time and between different communities) and Principle 9 (regarding the equitable distribution of benefits in terms of the scale of the impact on different stakeholders) should also be read in that context.

9.2 – Suggestion for another principle for community benefits

Following on from 9.1 above, a suggestion was made that another principle should be added to the effect that: 'Nothing within the previous principles will detract from or reduce the benefits received by the host community and the wider interests'.

Community Benefits Sub-Group response

Assurance was given that these issues had been discussed and considered by the Community Benefits Sub-Group. It was reiterated that Principle 9 is intended to cover the balance between different communities and that it had been considered not to be appropriate to be more explicit than that at this stage of developing high-level principles.

Member of public response

Whilst this was acknowledged, it was noted that the document talks about the equitable distribution of benefits across West Cumbria as a whole, and there are therefore concerns about the detriment to a more specific community including concerns that the interests of the host communities and wider interests might be lost. He also noted that equitable means equal, and that it would be more appropriate to say 'commensurate'.

Partnership response

It was noted that the PSE3 Consultation Document will contain further explanation of the context and thinking behind the principles, in addition to the outcome and the responses from the discussions with DECC.

It was also noted that the Partnership had just agreed a set of principles to go out to consultation and it therefore needs to be careful how it responds to suggestions such as this. It was felt by several members that the Partnership should take into account this and all other views on the principles before considering whether any changes should be made to them. Concerns were also expressed that, if the Partnership is too prescriptive at this stage, it could tie the hands of a future CSP who might want to make reference to these issues.

It was also noted that equitable does not mean equal and is used in this context to mean fair.

CALC response

A member of CALC also gave assurance that host communities will be looked after and protected as much as possible to prevent them being treated unfairly. It was reiterated that CALC will be looking at this issue very carefully and that they do not want to move into a position where their, or a future CSP's, hands are tied. He also stated his own view that decisions about benefits will be very local.

Member of public response

The member of the public reiterated the importance of looking after the interests of the host community. He stated that he was suggesting that the benefits are commensurate with the adverse impact (rather than equitable) and that whatever is decided does not cause a disadvantage or loss to the host community or wider interest. He stated that he could not understand why this is being seen as a restriction on the siting partnership.

Partnership response

Some members supported the suggestion for the extra principle and felt that there was no reason why it could not be incorporated. Others felt that this was a process issue and that, as the Partnership had just agreed these principles to take forward to consultation following several months of discussions, the suggestion should be considered alongside all other responses before any decisions are taken.

A discussion was held about what would have happened if the suggestion had been made during the Partnership's earlier discussions about the principles and whether it would potentially have been accepted at that point. The CALC representative on the Community Benefits Sub-Group stated that he would have argued against it as he did not agree with the wording. It was noted that there are all sorts of subtleties in the wording of the principles and the dangers of making "snap" decisions without due consideration of the implications were highlighted.

DECC response

DECC responded to say that the issue is about transparency and process, and that, whilst it sounds like people have a lot of sympathy with the view that had been expressed, there are 1000s of people across Cumbria who have views that need to be considered and it would not be fair to give one view any more weight than others. There was also a reminder that this Partnership is not agreeing principles, but is agreeing principles to be put forward for consultation.

9.3 – Statement re inclusion of community 'disbenefits'

Following on from the points made earlier during the discussion about community benefits principles (see Section 4), a member of the public reiterated his view on the need to talk about "community disbenefits" and stated that the report will be flawed if this is not included. Reference was made to this being a "national enterprise" and it was noted that the "disbenefits" must be "up there in headlines".

Partnership response

The Partnership noted that the Consultation Document will make it clear that impacts and community benefits are closely tied together. The downside of any development will be considered against any upside, meaning that the impacts of any development will not be lost.

9.4 – Question and input re Ipsos MORI poll

A question was asked about the Ipsos MORI poll and how far the Partnership is relying on its findings as an indicator of public support. A member of the public had studied the findings of one of the reports very thoroughly and had taken advice from a former

chairman of the British Market Research Society. He read an excerpt from the response which stated that it was a very biased survey, particularly with regard to the proportion of people surveyed who have links (directly or through family members) with the nuclear industry. On the basis of this, it was noted that in his opinion and the opinion of this expert, this poll does not give a fair and representative sample and should therefore not be treated as a reliable indicator of anything. It was also suggested that, should there be another poll in the future, other organisations should be involved in drafting the questions.

Partnership response

It was noted by the Partnership that it is likely that many people in West Cumbria would have a friend or relative who works in the nuclear industry because this is the reality.

PSE Sub-Group response

The PSE Sub-Group confirmed that there will be further surveys, and that they are still considering what the questions should be to ensure that the right questions are asked and there is a genuine response. It is also planned that the questionnaire will be peer reviewed.

Programme manager response

The Programme Manager stated that he would be very interested to see the detail of the response that the member of the public had received and asked if he could be given a copy of the details of the concerns about potential bias so that he could ask for Ipsos MORI to comment.

9.5 – Statement re consultation taking place within a scenario of conflicting views and opposition

With regard to earlier discussions about the acceptance of public input at the meeting about the community benefits principles, one member of the public stated that whatever is asked or said here “is not going to have any influence on what is put forward”. It was also noted that, as members of the public, there will be some form of opportunity to put forward views in “what is called a consultation” (see also 8.5 below). It was suggested that if it is not explicitly stated and acknowledged up front that the consultation is likely to take place within a scenario where there is conflict, opposition and scepticism, then the concept of empowerment is “very misleading” and it will be merely a “paternalistic process”. Reference was made to Canada where there is recognition of this, and where local people are funded to obtain advice from e.g. geological and technical experts. Dissatisfaction was expressed about the level of scrutiny that this process has available to it, compared to the public inquiry process that used to happen.

DECC response

DECC noted that the Partnership, and all of its activities so far, have been funded by DECC. This has included the freedom to take advice from experts (which the Partnership has done e.g. from independent experts, consultancies and NWAA) and there is no restriction from DECC for commissioning experts. DECC also acknowledged that they recognise that there is going to be conflict.

PSE Sub-Group response

It was further noted by the PSE Sub-Group that the issue of conflicting views has already been part of its discussions in planning PSE3.

9.6 – Question re the use of the term consultation

It was noted by a member of the public that the Partnership has said that there is going to be a consultation, and that a lot of what has happened to date in the process has been termed a consultation, however they have been very confused by that term. In their understanding, consultation has legal and binding force over local authorities, and in their

view, although what has already happened has been called a consultation, they don't think it has been a consultation in those terms i.e. legally binding. They asked to know when it will be legally binding.

DECC response

DECC confirmed that, in terms of consultation, there are no plans on the table for a formal consultation to accept or reject a facility, as the Partnership is only talking about taking part in the siting process.

Member of public response

In response to the input from DECC it was noted by another member of the public that Document 15.3 talks about PSE3 being a formal public consultation, and it was stated that they would like clarification about the future process.

9.7 – Suggestion re 8.4 in the PSE responses table

It was noted that, with regard to 8.4 in the table of PSE responses regarding the public wanting information in an open and transparent format, there is nothing currently in the response to deal with that. It was suggested that this simply be to allow differing views from the public to be included in the Consultation Document and be publicised on the website.

PSE Sub-Group Response

This was acknowledged as being a good point and it was noted that this kind of issue would need discussing and agreeing as part of the afternoon agenda item on the PSE3 plan.

9.8 – Question regarding funding for the process (9.2 in PSE2 responses table)

Reference was made to 9.2 in the table of PSE2 responses which refers to the Partnership examining the current level of engagement in terms of quality and coverage, and the response being that the Partnership believes it has 'got the balance right between this being an unprecedented discussion of great significance, and also kept the efforts proportional given the economic climate and the early stage of discussions where a full right of withdrawal still exists'. It was noted that DECC, under the Office for Nuclear Development, funds the work of the Partnership, and it has been raised before in other meetings that there is a suspicion that if funding was asked for a massive challenge it might not be forthcoming. It was felt that the PSE response should not be that the Partnership has got the balance right, but should be 'and make the effort proportional to the task', meaning that, whatever money is needed the resources will be there, and if this means extending the process the time will also be there to do so. It was further noted that if the Partnership starts tying itself down now it will not have made the best effort if it has been limited by purse strings.

Programme Manager response

The Programme Manager noted that, whilst there have been some robust discussions with DECC around agreeing funding for the Partnership, to date DECC have provided what the Partnership has asked for. It was further noted that the Partnership would not want people to think that keeping efforts 'proportional' to the current economic climate means cutting costs.

DECC response

DECC agreed there have been robust exchanges but stated that this is nothing abnormal when spending public money. They also noted that the Partnership has never run out of money and that, in terms of timescales, time has been added into the process by the Partnership so that more work can be done, and done to the Partnership's satisfaction.

9.9 – Question re plans for publication of the NDA’s risk register

In response to a question about whether the NDA’s risk register would be published in addition to the issues register, the NDA confirmed that they are looking at both of these to see how they can be made more available. The Programme Manager also asked for the Partnership to be given an update on this after the planned meeting on 28th June.

10. Acronyms/Abbreviations

ABC/Allerdale BC	Allerdale Borough Council
BGS	British Geological Survey
CALC	Cumbria Association of Local Councils
CBC/Copeland BC	Copeland Borough Council
CCC/Cumbria CC	Cumbria County Council
CoRWM	Committee on Radioactive Waste Management
CSP	Community Siting Partnership
DECC	Department of Energy and Climate Change
DfT	Department for Transport
DMB	Decision Making Body
DSSC	Disposal System Safety Case
DtP	Decision to Participate
EA	Environment Agency
EoI	Expression of Interest
FAQ	Frequently Asked Questions
FoE	Friends of the Earth
GDF	Geological Disposal Facility
GDIB	Geological Disposal Implementation Board
HSE	Health & Safety Executive
ILW	Intermediate Level Waste
IPC	Infrastructure Planning Commission
LDNPA	Lake District National Park Authority
LGA	Local Government Association
LLW	Low Level Waste
LLWR	Low Level Waste Repository
MoU	Memorandum of Understanding
MRWS	Managing Radioactive Waste Safely
NALC	National Association of Local Councils
ND	Nuclear Directorate (a department of the HSE)
NDA	Nuclear Decommissioning Authority
NEA	Nuclear Energy Agency
NGO	Non-Governmental Organisation
NII	Nuclear Installations Inspectorate (of the HSE)
NNPS	Nuclear National Policy Statement
NWAA	Nuclear Waste Advisory Associates
NWDA	North West Development Agency
NuLeAF	Nuclear Legacy Advisory Forum
NWAT	Nuclear Waste Assessment Team (of the EA)
OCNS	Office for Civil Nuclear Security
OECD	Organisation for Economic Cooperation and Development
ONR	Office for Nuclear Regulation
PSE	Public and Stakeholder Engagement
RoW	Right of Withdrawal
RWMD	Radioactive Waste Management Directorate (of the NDA)
SEA	Strategic Environmental Assessment
SLC	Site Licence Company
ToRs	Terms of Reference
UKSO	UK Safeguards Office
UNECE	United Nations Economic Commission for Europe
WCSF	West Cumbrian Strategic Forum
WCSP	West Cumbria Strategic Partnership
WCSSG	West Cumbria Sites Stakeholder Group

Appendix 1 – Agenda for the 24th May 2011 meeting

Objectives of the meeting are to:

- Receive update from the NDA on the generic design concept (Task 4a(iii)).
- Discuss and agree draft principles for community benefits (Task 3a(ii)).
- Agree formal response to PSE2 (Task 3a(v)).
- Discuss and adopt outline PSE3 plan (Task 6a(vi)).
- Assessment of Criterion 6, focusing on PSE indicators and methodology.

Time	Item	Agenda Notes
09.00	Arrivals / Registration	
09.30	Welcome Agenda setting Updates and actions	James Martin-Jones, 3KQ
	Update on Generic Design Concept and Employment	- Update from the NDA - Questions and discussion
	Principles for Community Benefit	- Presentation by Paul Walker from the Community Benefits Sub-Group - Discussion on the draft principles - Agree next steps (Document 172)
	Formal Response to PSE2	- Update from the PSE Sub-Group - Discuss and adopt response (Doc. Partnership Response to PSE2)
	Public Questions	
1245	Lunch	(approx. timing)
	Adoption of indicators and Methodology for Criterion 6 – Public Views	- Consider Preliminary Assessment Report from the TRG - Open discussion between partners - Adoption of conclusions in Assessment Report (Document 171 draft 1)
	PSE3 Outline Plan	- Update from PSE Sub-Group - Discussion and adoption of outline plan (Document 15.3)
	Way Forward and Actions	
	Public Questions	
16.00	Close	

Bold type indicates papers sent out in advance of the meeting.

Appendix 2 – Attendees on 24th May 2011

Richard Griffin	Allerdale Borough Council	(Steering Group member)
Michael Heaslip	Allerdale Borough Council	
Charles Holmes	Allerdale Borough Council	
Alan Smith	Allerdale Borough Council	
Guy Richardson	CALC	
Geoff Smith	Allerdale CALC	
Chris Shaw	Allerdale/Copeland CALC	(Steering Group member)
Keith Hitchen	Copeland CALC	(Steering Group member)
Revd Dr Lindsay Gray	Churches Together in Cumbria	
Yvonne Clarkson	Copeland Borough Council	
Ian Curwen	Copeland Borough Council	
Allan Holliday	Copeland Borough Council	
Steve Smith	Copeland Borough Council	(Steering Group member)
Paul Walker	Copeland Borough Council	
Elaine Woodburn	Copeland Borough Council	(Steering Group member)
Rob Johnston	Cumbria Chamber of Commerce	
Paul Feehily	Cumbria County Council	
Gerald Humes	Cumbria County Council	
Stewart Kemp	Cumbria County Council	(Steering Group member)
David Southward	Cumbria County Council	
Marcus Swift	Prospect Union	
Richard Greenwood	Cumbria Tourism	
Mike Tonkin	Eden District Council	
Robert Allison	Lake District National Park Authority	
Fred Barker	NuLeAF	
Simon Rowley	South Lakeland District Council	
Observing Members		
Andrew Craze	DECC	
Bruce Cairns	DECC	
Brian Clark	CoRWM	
Mark Dutton	CoRWM	
Doug Ilett	Environment Agency	
Jay Redgrove	NDA RWMD	
Elizabeth Atherton	NDA RWMD	
Apologies		
Mick Bacon	ONR	
Jason Gooding	Carlisle City Council	
Tim Knowles	Cumbria County Council	(Steering Group member)
Tony Markley	Cumbria County Council	
Gavin Thomson	Environment Agency	
Paul McKenna	Isle of Man Government	
Judith Cooke	Lake District National Park Authority	
Robert Morris-Eyton	National Farmers Union	
David Moore	West Cumbria Sites Stakeholder Group	(Steering Group member)

Facilitators, Secretariat and Presenters

Rhuari Bennett	3KQ (Programme Manager)
James Martin-Jones	3KQ (Facilitator)
Jane Dalton	3KQ (Report Writer)
Cath Little	Copeland Borough Council (Secretariat)
Sharon Walker	Copeland Borough Council (Secretariat)
Steve Reece	NDA (Presenter)
Phil Richardson	Galson Sciences (Community Benefits Researcher)

Other

Paul Gardner	Osprey Communications (Communications Adviser)
Gareth Powells	Wood Holmes (Partnership Evaluators)

Members of the Public and Stakeholders who attended for all or part of the meeting

Jean McSorley
David Wood
Fergus McMorrow
John Rennilson
Michael Baron
Patricia Howell
Ruth Balogh
Mark Gough
John Hetherington
Graham Hoyle
D Davies

Other Members, Not in Attendance

Ken Williams	Barrow Borough Council	
John Kane	Copeland Borough Council	
Peter Kane	GMB/Unite Unions	(Steering Group member)
Clare Feeney-Johnson	South Lakeland District Council	

Appendix 3 – Briefing Note on Preparation for the ‘Assessment Meetings’ of the Partnership

Preparation for the ‘Assessment Meetings’ of the MRWS Partnership

From 3KQ and the Technical Review Group

Dear Partnership Member,

We felt it would be a good idea to write to you all to share some thoughts on the Partnership's programme over the coming months. **We ask you to take the time to read it and consider the contents carefully.**

TO DATE WE'VE BEEN RECEIVING INFORMATION AND EXPLORING THE ISSUES

We had a very heavy meeting last time in Maryport, with a lot of information to be taken on board. We have one more meeting (24th May) in which we will still be receiving inputs to your thinking against the criteria that we adopted as we formed the work programme. But that is changing, even in that meeting.

NOW WE START TO DRAW CONCLUSIONS

In May the emphasis of our meetings starts to change significantly - we will no longer be receiving information to improve our understanding about the issues. Instead, we start our 'Assessment' process, partly in the May meeting (Wherein we will consider Criterion 6 - Public and Stakeholder Engagement) and then continuing through our meetings in June(23rd) and July(7th). The assessment process will focus entirely on reaching preliminary judgements against our work programme criteria, which will inform our advice on a Decision About Participation (DaP). This will mean working in a different way both within the meetings but also between the meetings. The outputs from these meetings will form the basis of the consultation document at the heart of PSE3 - wherein the Partnership sets out its preliminary views and potential advice to the Principal Authorities who will formally decide whether or not to participate in Stage 4 of the MRWS process.

PREPARATION

We know that you are busy and that at times the Partnership's work can be hard to prioritise. However, we know that you will want to do what you can to be ready to engage in the assessment process - the discussions wherein we maximise agreement about our collective conclusions. As time allows, we suggest you think about the following aspects:

BEING PERSONALLY READY

- Are there areas of the Partnerships work to date that you need to revisit?
- Consider rereading some key documents about areas of work that are important to you and the people you represent [contact Rhuari on advice about which documents to read].
- Are there areas of our work which you have found challenging to understand or explain to others - perhaps now is the time to address that by talking to others about them (use the expertise around, like the Observing Members for example)
- Are there particular sensitivities for your constituency that need to be thought through/discussed with colleagues?

IS YOUR CONSTITUENCY READY?

- Hopefully, your constituency is broadly up to speed with the Partnerships work, however...
- **The next 6 weeks** is the time to plug any gaps, perhaps by:
- **planning briefings for colleagues**
- **arranging a special 'caucus' meetings** for your representatives on the Partnership to get together just before each Assessment Meeting

- **circulating relevant papers** to get feedback from your colleagues
- generally talk to colleagues about the issues most relevant to them

WHAT TO EXPECT IN THE ASSESSMENT MEETINGS

At these meetings our work programme criteria will be considered one at a time and then all together in an overview. Discussions about each criteria will be aided by a short 'preliminary assessment report' from the Technical Review Group (TRG). Basically, the TRG on your behalf, is reviewing all the work the Partnership has done on each of the criteria in the work programme. Their report will effectively summarise what we have discussed so far and will identify the key issues arising, along with preliminary conclusions for review. We will then discuss the range of views in the room and ultimately consider whether or not participation in stage 4 of the MRWS process (Siting) could be recommended to the Principal Authorities.

23 June - Assessing Criterion 2 (Geology), Criterion 4 (Design, Engineering and Inventory), and Criterion 5 (Siting Process)

7 July - Assessing Criterion 1 (Safety, Security, Environment and Planning), and Criterion 3 (Impacts and Community Benefits) as well as taking an overall view on whether participation could be recommended or not.

18 August - Final Assessment meeting to sign off the consultation document prior to PSE3.

Paperwork (short 'preliminary assessment reports for each Criterion) will be circulated one week in advance of each meeting, and these would be useful to have for any caucus meetings or briefings you organise.

It's timely to remind ourselves that the Partnership is seeking to maximise consensus in its outputs. It will be particularly important in these meetings to ensure that we take the time and effort to understand the variety of views which may exist and try to find common ground we can share. Of course, in the event that agreement cannot be found we must be clear on how much we can say collectively, but also be clear where required, on what is difficult and preventing agreement. The reasoning for all our emerging conclusions will need to be recorded accurately.

The output from the Assessment meetings will lead to a draft **Consultation Document** which will be the central focus of PSE 3. This will be clearly labelled as the **Partnership's preliminary conclusions** (not final conclusions) and the focus of PSE3 will be understanding stakeholders reactions to these. We are aiming to have a draft of the consultation document for the Partnership to approve at its August (18th) meeting, although this is a tight and challenging timescale unless everything goes smoothly.

FINALLY

Remember that we are here to help you. Please get in touch if you have any concerns or difficulty and we will be happy to help as far as we are able.

regards

from 3KQ and the Technical Review Group

Appendix 4 – Table of PSE Responses (Draft)

Partnership Response to PSE2 – Draft 17th May

Ref.	ISSUE	WHO	RESPONSE
How public and stakeholder views will inform the Partnership			
3.1	The application of any indicators used needs to be based on a transparent and fully considered process, including clarity over the fact that they will not be weighted against each other.	Technical Review Group¹	Agreed. The process for applying the indicators will be clearly set out in the PSE3 Consultation Document.
3.2	Whilst no one has really suggested an alternative for net support, there are concerns about the <i>method</i> used to gauge it. Any method used for gauging net support, in particular a telephone survey, will need a clear justification, and demonstration that other methods have been considered. This should include the Partnership's views on the use of a referendum. It should also address concerns about the potential for bias (for example from those areas screened in or out by the BGS study) and about the credibility of net support if there is a large number of people saying 'don't know'.	Technical Review Group, with support from PSE Sub-Group	Agreed. The justification for the method used for gauging net support is being reviewed by the PSE Sub-Group and will be set out in the PSE3 Consultation Document. This will also clarify Partnership views on the use of referenda.
3.3	Levels of awareness should continue to be measured alongside levels of support. Consideration needs to be given to asking additional questions to assess levels of awareness.	PSE Sub-Group	The PSE Sub-Group will review the questions asked in the survey to assess levels of awareness with the aim of ensuring that we can make a reasonable assessment of the extent to which people have gained some understanding of the key issues.
3.4	The Partnership needs to ensure it has looked at the full range of organisations to be included in gauging broad support and provide clarity over how those views are used.	Technical Review Group	Agreed. We will include a review of which organisations we are engaging before the PSE3 consultation begins. We will incorporate those views into the PSE3 Report which will set out a summary of views received.

¹ The Technical Review Group (TRG) has been set up to work on behalf of the Partnership to collate and analyse all of the work completed under its Work Programme, in order to help develop the Partnership's final thinking as it move towards developing its recommendations to the three Councils. The TRG consists of representatives from Allerdale Borough Council, Copeland Borough Council, Cumbria Association of Local Councils, Cumbria County Council, Nuclear Legacy Advisory Forum (NuLEAF) and 3KQ.

Ref.	ISSUE	WHO	RESPONSE
3.5	Other methods of engagement such as citizens' juries could be borne in mind for use in the PSE3 consultation as the Partnership moves towards forming its advice to the Councils.	<i>PSE Sub-Group</i>	The PSE Sub-Group will review engagement methods, including citizens' juries, as part of the PSE3 process design.
3.6	The Partnership needs to clarify why it is only applying the net support criteria to West Cumbria.	<i>PSE Sub-Group</i>	Agreed. This will be clarified in the PSE3 Consultation Document.
Impacts and Community Benefits			
4.1	Most of the issues that people raised about possible impacts in PSE1 are raised again in this round of public and stakeholder engagement. In particular, the issues of health and safety, and uncertainties around potential economic impacts, need to continue to be reflected strongly in the Partnership's considerations.	<i>Impacts Sub-Group</i>	(For sign-off by Impacts Sub Group – current proposed text as follows:) The Partnership has received presentations and information from the Environment Agency, HSE and NDA about general health and safety impacts of any GDF development on workers, the public and environment and about how these impacts will be assessed if a specific site for development is identified. This information will be summarized in the PSE3 Consultation Document. Indicative research on the perception of GDF development was commissioned by the Partnership which included perceptions of health impacts. In this survey most people perceived no health impacts providing quality public services and physical infrastructure (roads, rail, housing) can be maintained. No further Partnership work will be undertaken at this stage but it is very clear from PSE1, PSE2 and the 'perceptions' research that issues of health, safety and the economic wellbeing of the community must be protected if the process to site and develop a GDF continues in West Cumbria.
4.2	It should be noted that there is a range of public attitudes towards community benefits, including those who see them as positive compensation, those who see them as a bribe and those who believe they would be insufficient compensation. If	<i>Community Benefits Sub-Group</i>	The Partnership is aware of the sensitivity of the issue of community benefits. We are in discussions with Government to ensure we clearly understand their intentions regarding community benefit,

Ref.	ISSUE	WHO	RESPONSE
	the Partnership recommends a decision to take part in the search for somewhere to locate a GDF it will need to set out why it believes these benefits would be justified. In addition, the Partnership should bear in mind the general desire for advance agreement of community benefits balanced with concerns over premature commitment to a facility.		including when they would be received, and what control the community would have over them. We acknowledge and share the desire for benefits to be agreed (and potentially delivered) in advance of a final decision about a site. Our preliminary conclusions will be published in our autumn consultation.
4.3	The Partnership should bear in mind the potential community benefits suggested by PSE2 respondents, and the decision-making factors for the allocation of community benefits as suggested by the Residents' Panel. In particular the various views on the geographical distribution and timing of benefits should be considered.	Community Benefits Sub-Group	Agreed. There are many ways in which community benefits could be distributed, if the process continues. We believe that at this stage it is not appropriate to choose exactly how benefits would be distributed. If appropriate, that will need to be decided later when more information is available about where possible sites are.
4.4	The Partnership should consider the impacts of retrievability and monitorability on public perceptions.	Technical Review Group	This is an issue to consider when more information on design and implications of retrievability is available.
Community Involvement in the Siting Process			
5.1	There is a suggestion that the Partnership should more directly address the issues of empowerment, ownership of the process, and decision-making power in its suggested principles for community involvement.	Technical Review Group	The principles for community involvement are being reviewed in response to comments in PSE2. Revised principles will be discussed at the Partnership assessment meeting on 23 June, and will then be set out in the PSE3 Consultation Document.
5.2	Whilst definitions of host community and wider interests exist in the White Paper, there are concerns about what these might mean in practice if a siting process goes ahead. Additionally there is concern that any definition of community must be broader than simply a geographic boundary. Clarity is also sought over how the views of these different communities will be weighted.	Technical Review Group	The concerns about definitions of community, and how their views will be taken into account, are well recognised and will be addressed in the Partnership's assessment of the next stage of the siting process. The Partnership's views will be set out in the PSE3 Consultation Document.
5.3	People want more detail on what a potential siting process	Technical Review	These concerns are also being addressed in the

Ref.	ISSUE	WHO	RESPONSE
	might look like, particularly in relation to where the decision-making power lies, who has genuine power of veto, who actually makes the final decisions about siting and on what basis.	Group	Partnership's assessment of the next stage of the siting process (Stage 4). Partnership views will be set out in the PSE3 Consultation Document.
5.4	There is a call for more engagement and more information across the board as the process continues.	Technical Review Group/PSE Sub-Group	Engagement and information provision in Stage 4 need to be appropriate to the nature of the siting process in Stage 4. The Partnership's views on Stage 4 will be set out in the PSE3 Consultation Document.
5.5	The siting considerations suggested by PSE2 respondents should be clearly taken into account in the Partnership's deliberations.	Technical Review Group	If a decision to participate is taken, these siting considerations will need to be fed through to, and inform, discussions about how the siting process moves forward in Stage 4
Demonstrate input has led to real changes			
6.1	In order to continue demonstrating how public input is being taken on board the Partnership should: <ul style="list-style-type: none"> • Continue to keep the table of responses to PSE1 input up to date. • Create a similar table of responses to show what is done with PSE2 input. 	Programme Manager	Agreed. Both these tables of responses will be kept up to date and published on the website.
6.2	There remain concerns that opposing views and the reasoning behind these views are not sufficiently being taken into account.	Technical Review Group/PSE Sub-Group	In PSE3 we will actively ask people with opposing views to help us understand the reasoning behind these views.
Building Understanding of MRWS, including the BGS study			
7.1	Some people realised as a result of the engagement process that the BGS study only ruled out areas for the underground site not the surface site, and that it would therefore make more sense to talk about 'sites' rather than 'a site'. This not only could have significant implications for the siting process and	Communications Advisor	In preparing communications and engagement materials between now and the end of PSE3 design we will consider how we can make it clearer that the repository and surface facilities are likely to be in different places.

Ref.	ISSUE	WHO	RESPONSE
	community involvement, but also suggests more work needs to be done to clarify this specific point in relation to the BGS study.		Government consultation on Stage 4 is likely to define a 'potential candidate site' as a combination of a surface site for the surface facilities and a volume of host rock for the underground facility [subject to checking of Govt ConDoc].
7.2	The Nirex Inquiry is still a significant issue for many people. For example, there is still uncertainty over how this MRWS process is different to the previous Nirex process. There are also repeated assertions that Nirex has already ruled out West Cumbria as being suitable for a repository.	Communications Advisor	The Partnership is continuing to press the Nuclear Decommissioning Authority to produce and effectively communicate a response to questions about the implications of the Nirex Enquiry for the MRWS process. We are also asking for comment from a number of individuals and organisations, including holding a second seminar on geology in June. It is important that Partnership members and the public have enough information to reach an informed conclusion about whether there is potentially sufficient suitable geology in West Cumbria.
Understanding wider issues and information needs			
8.1	The Partnership should continue to ensure that future events cover a balance of locations, both in terms of geography and in terms of the nature of the area (for example areas screened out and not screened out by the BGS study).	PSE Sub-Group	Agreed. PSE3 will allow more flexibility to ensure a good geographic spread of events.
8.2	There is tension between people wanting more detailed information and the call for more accessible information. This will need to be continually recognised in the drafting of future Partnership communications and engagement materials.	PSE Sub-Group	It will always be difficult to strike an appropriate balance between accessibility and detail. We will continue to review our communications and engagement materials both in the run up to and during PSE3. Our aim is to provide a range of materials including information which is easily accessible and more detailed information. This will include Q&As on the most frequently

Ref.	ISSUE	WHO	RESPONSE
			<p>asked questions, short overviews of the key issues, access to more detailed papers about these issues, and where appropriate briefing notes which provide a bit more detail on some of the issues while aiming to avoid the more technical language used in some of the longer reports produced by organisations such as the NDA.</p> <p>We will also continue to place a strong emphasis on using images e.g. that show what a repository might look like, as well as using video.</p>
8.3	Many people want more information on specific issues ² in order to feel more comfortable expressing an opinion.	Communications Advisor	We will continue to review the need to provide more information on specific issues including requesting additional information from organisations such as the NDA and preparing briefing notes.
8.4	Overall, people want to continue to see clear, unbiased information and a transparent process for decision making.	Communications Advisor and PSE Sub-Group	<p>We believe it is important that people have access to information from different sources and we will continue to look for ways to ensure that a range of views are represented in our work.</p> <p>We will also continue to make sure that there is clear and timely information so people can see what is happening in this process and find out about the issues involved.</p>
Other issues arising			
9.1	Geographical differences exist in terms of local concerns and potential attitudes. This has implications for the consideration of public and stakeholder views in the Partnership's advice to the three Councils, and specific local considerations that might	Technical Review Group	Agreed. When PSE3 is complete the Partnership could give advice to different councils on specific issues that have arisen, depending on what feedback is received. This will be considered in the Partnership's final report.

² 3KQ is pulling together a list of these issues mentioned in PSE2, some of which ask for direct response and others of which are mentioned as areas requiring more clarity or general information.

Ref.	ISSUE	WHO	RESPONSE
	need to be taken into account in a potential siting process.		
9.2	The Partnership may want to examine the current level of engagement in terms of quality and coverage and, as a consequence, decide whether PSE3 should involve the same, less or more effort in terms of informing and engaging people.	PSE Sub-Group	Agreed. We have carefully considered the overall level of effort in the design of PSE3. We believe we have got the balance right between this being an unprecedented discussion of great significance, and also kept the efforts proportional given the economic climate and the early stage of discussions where a full right of withdrawal still exists.
9.3	Some people continue to express concern that: geological disposal is not the only option, that a wider debate is needed and that West Cumbria is currently the only area in discussions with the Government about this. Whilst these issues are not within the remit of the Partnership, they do provide context for its work.	Steering Group	The Partnership will continue to provide information about why the Partnership is looking at possible involvement in a GDF siting process, including providing details about why geological disposal was the approach recommended by CoRWM over other options. The context for our work is that CoRWM led a wide ranging national debate about geological disposal in 2003-2006 that led to the current policy. We also note that Government has taken a range of steps to invite other communities to express an interest in participation.
9.4	The drivers of public confidence identified by the Residents' Panel should be borne in mind in the future work of the Partnership. (Whilst these 'drivers' have arisen from the discussions of a small group of the West Cumbrian public they are consistent with what we have heard from other consultation responses and are felt to be a useful summary of wider public concerns.)	Communications Advisor	The Residents' Panel identified a number of 'drivers of public confidence' which we will consider as we develop our communications and engagement materials: 1. <i>Variety of ways in which information is presented.</i> We believe it is important to provide information in a variety of different ways including (a) information with different amounts of detail (b) different formats including printed materials, web based and video (c) different delivery methods including information in local

Ref.	ISSUE	WHO	RESPONSE
			<p>media, advertising, information sent to people's homes and exhibition stands in town centres and at events.</p> <p>2. <i>Acknowledging the complexity of the issues.</i> As we review our materials we will aim to ensure material is provided in an accessible way but also make it clear that these are complex issues and point people to places where they can get more detail.</p> <p>3. <i>Using independent experts where needed (e.g. for issues where the facts are unclear).</i> The Partnership has brought in external experts on a number of key issues and we will aim to ensure that people have access to information from a range of experts with different perspectives and views on the issues involved.</p> <p>4. <i>Demonstrating transparency of process.</i> We place a high priority on ensuring that the Partnership's work is open and transparent. We will continue to review how we can ensure that the Partnership not only behaves in an open and transparent way but is seen to do so.</p>
9.5	With regard to the inventory, some people want more information or reassurance about what may or may not end up in a repository, particularly new build and foreign waste.	Technical Review Group and Communications Advisor	The Partnership is seeking "minded to" agreement from Government to a set of inventory principles which address information about what the inventory could be and the process for how the inventory could be changed. These will be considered at the Partnership Assessment Meeting on the 7 th July and explained in the PSE3 Consultation Document.

Appendix 5 – How Members Represent their Organisations on the Partnership

All Partnership members recognise the need to update the organisations that they represent and proactively feed their views in. This is essential to prevent Partnership members becoming 'detached' from their organisation in terms of understanding, as well as maintaining the credibility of the representative role that members commit to fulfilling. The table below sets out how each organisation undertakes to do this.

Note the gaps will be filled as reporting mechanisms are clarified.

Organisation	Nominated Representatives and preferred contact details	Mechanisms Used
Allerdale BC	Alan Smith (councillor) alan.smith@allderdale.gov.uk Sam Standage (councillor) sam.standage@allderdale.gov.uk Tim Heslop (councillor) tim.heslop@allderdale.gov.uk Carni McCarron-Holmes (councillor) carni.mccarron-holmes@allderdale.gov.uk Charles Holmes charles.holmes@allderdale.gov.uk Richard Griffin richard.griffin@allderdale.gov.uk	Verbal progress report provided to the following meetings: - Corporate Management Team/ Heads of Service. - Regeneration Portfolio Holders. - Regeneration Managers Group (for further cascade). - Partnerships and Communities Directorate. Formal report for endorsement, or decision, would be via: - Nuclear Issues Working Group. - Executive Committee Council.
Barrow BC	Ken Williams (councillor) kenwilliams@barrowbc.gov.uk Phil Huck philhuck@barrowbc.gov.uk	Verbal update given to Leader after each Partnership meeting.
CALC (Allerdale)	Chris Shaw chris.shaw@calc.org.uk Geoff Smith (councillor) geoffandhelen@tesco.net	Regular written and verbal report to CALC's Allerdale Association meetings.
CALC (Copeland)	Chris Shaw chris.shaw@calc.org.uk Keith Hitchen (councillor) keith.hitchen@btinternet.com	Regular written and verbal report to CALC's Copeland Association meetings.
CALC (Cumbria)	Guy Richardson guy.richardson@calc.org.uk	Regular written and verbal report to CALC's Executive Committee meetings.
Carlisle City Council	Jason Gooding jasong@carlisle.gov.uk	
Chamber of Commerce (Cumbria)	Robert Johnston rob@cumbriachamber.co.uk	
Churches Together in Cumbria (CTiC)	Revd Dr Lindsay Gray lgray782@btinternet.com	

Copeland BC	<p>Elaine Woodburn (councillor) ewoodburn@copelandbc.gov.uk Allan Holliday (councillor) allan.holliday@copeland.gov.uk John Kane (councillor) john.kane@copeland.gov.uk Yvonne Clarkson (councillor) yvonne.clarkson@copeland.gov.uk Paul Walker paul.walker@copeland.gov.uk Steve Smith steve.smith@copeland.gov.uk Ian Curwen ian.curwen@copeland.gov.uk</p>	<ul style="list-style-type: none"> - Leader's update to full Council. - Update to Nuclear Working Group. - Update to Executive at key milestones. - Update to MRWS Task Group when needed.
Cumbria County Council	<p>Tim Knowles (councillor) timothy.knowles@cumbriacc.gov.uk Tony Markley (councillor) anthony.markley@cumbriacc.gov.uk David Southward (councillor) david.southward@virgin.net Gerald Humes (councillor) gerald.humes@cumbriacc.gov.uk Paul Feehily paul.feehily@cumbriacc.gov.uk Stewart Kemp stewart.kemp@cumbriacc.gov.uk</p>	<ul style="list-style-type: none"> - 6-weekly written report to Nuclear Issues Working Group (NIWG). - Quarterly report to Cabinet. - Monthly report to Nuclear Issues Programme Board. - Possible insert in weekly briefing to all staff. - Link to Partnership website. - Attending Allerdale and Copeland Local Area Committees on request.
Cumbria Tourism	<p>Richard Greenwood rgreenwood@cumbriatourism.org</p>	<ul style="list-style-type: none"> - Keep the rest of the organisation and the wider membership of CT informed. - Updates to Senior Management Team (as and when relevant). - Reports to the Executive Board and, where necessary, formal endorsement of CT's position on any decisions which need to be taken. - Email and Viewpoint (quarterly magazine to all members). - Presentation from the Partnership at a Commercial Members Meeting.
Eden District Council	<p>Mike Tonkin (councillor) mike.tonkin@eden.gov.uk</p>	<ul style="list-style-type: none"> - Report to members on 'Outside Bodies' website. - Presentation to members as Environment Portfolio Holder.
GMB/Unite Unions	<p>Peter Kane peter.kane@sellafieldsites.com</p>	<ul style="list-style-type: none"> - Updates given to Shop Stewards Committee. - Forward on newsletters to members.
Lake District National Park Authority	<p>Robert Allison robert.allison@lakedistrict.gov.uk Judith Cooke judith.cooke@lakedistrict.gov.uk</p>	
National Farmers Union	<p>Robert Morris-Eyton rmorriseyt@aol.com</p>	<ul style="list-style-type: none"> - Link to Partnership website and Robert's contact details placed on NFU website. - 2 principal officers that cover West Cumbria updated that the process is happening and to forward any queries to Robert.

NuLeAF	Fred Barker fbarker@gn.apc.org	<ul style="list-style-type: none"> - Written report to each NuLeAF Steering Group. - Referenced in e-bulletin. - Website has a GDF section which signposts Partnership meeting reports.
Prospect Union	Marcus Swift mjs17@sellafieldsites.com	<ul style="list-style-type: none"> - Make the Partnership an agenda item at Sellafield Site Representatives Meetings, and either the General Purposes Committee or Branch Executive Council. - Send all appropriate papers to Prospect members in the Sellafield Limited Branch. - Collate questions, comments, points and general feedback. - Provide reports to Prospect's national SET Committee.
South Lakeland District Council	Simon Rowley s.rowley@southlakeland.gov.uk Clare Feeney-Johnson c.feeneyjohnson@southlakeland.gov.uk	Forward minutes and newsletters to Senior Management Team and Portfolio Holder.
WCSSG	David Moore dmoore@copelandbc.gov.uk	<ul style="list-style-type: none"> - Quarterly verbal updates to SSG. - Paragraph in quarterly newsletter. - Link on website to Partnership site.
Observing Members:		
CoRWM	Brian Clark briandclark@btinternet.com Mark Dutton lizmark@lizmark1.co.uk	<ul style="list-style-type: none"> - Verbal update to all plenary meetings. - Circulate key papers to Committee. - Insert in e-bulletin as appropriate.
DECC	Bruce Cairns bruce.cairns@decc.gsi.gov.uk Andrew Craze andrew.craze@decc.gsi.gov.uk	<ul style="list-style-type: none"> - Report to various meetings and colleagues with an interest in the process. - Advise Ministers who take Government decisions in this area.
Environment Agency	Gavin Thomson gavin.thomson@environment-agency.gov.uk	Report key points arising to various colleagues in nuclear regulation and NW region.
Isle of Man Government	Paul McKenna paul.mckenna@gov.im	Presentation on geological disposal given to Council of Ministers in 2009. Regular updates/scientific advice to Isle of Man Government.
NDA	Alun Ellis alun.ellis@nda.gov.uk Jay Redgrove jay.redgrove@nda.gov.uk	<ul style="list-style-type: none"> - Monthly reporting to RWMD and central communications staff. - Dissemination of Partnership minutes and Meeting Reports to staff.
Office for Nuclear Regulation	Mick Bacon mick.bacon@hse.gsi.gov.uk	<ul style="list-style-type: none"> - Contact reports distributed after each contact (meeting or otherwise). - Regular report to related project groups. - Briefings taken before each meeting depending on agenda.